

# independent institute for **SOCIAL POLICY**

## INDEPENDENT INSTITUTE FOR SOCIAL POLICY (IISP):



Approved by IISP Board of Trustees on May 12, 2003

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# CHAIR OF THE BOARD OF TRUSTEES AND IISP DIRECTOR'S ADDRESS

Social factors of development and the role of social policy are becoming increasingly more influential in every country, and Russia is no exception. However, it is not defined so far where the limits of social policy are and what its responsibility is in academic, social, and political terms. The mission of the IISP is to face these questions, to promote their study in the academy, and inform a public debate.

Today, the range of IISP research projects is wide and varied. It includes the social stratification of the Russian society, problems of poverty and middle classes, demography of family and generations, social consequences of structural reforms, welfare reforms, modern problems of the labor market, social protection of the disadvantaged groups, etc.

In retrospect, we try to understand the reasons why a large-scale poverty zone has been formed. Addressing the future, we try to evaluate prospective social consequences of Russia's joining the WTO.

Some of our research foci deal with the whole population of Russia - e.g. education and public health reforms. We also study the labor market for alternative civilian service, an issue that has to do with rather a small youth group. We assume that for social policy, there is no differentiation into major problems and minor ones - people's welfare is a priority here.

To discuss these and other issues, we have set up a tradition of annual academic conferences *Social Policy: Challenges of the XXI Century.* We hope that our conferences would become an authoritative forum and make a considerable contribution into the expert and public discussion on social problems both in Russia and worldwide. The first conference organized in February 2003 allows us to suggest that these hopes would come true.

Our main partners are IISP grantees who address a wide variety of social problems as they appear now in Russia.

We do not only invite our colleagues to Moscow. We also try to grasp the problems of the Russian regions. In 2002, we established another tradition – that of inter-regional conferences on social policy issues. The first conference took place in October 2002 in the Altai Territory and gathered over 100 experts from Western and Eastern Siberia.

We open up a great information resource for the expert community and everyone interested in Russian social problems. From 2002, the IISP has started to work on the development of a Social Data Archive which now embraces over 60 unique open access databases.

Nowadays, it is impossible to analyze and solve social problems outside of their global context. And the IISP is not only enhancing its international contacts. It becomes a full participant of the largest international research projects. In 2002, the IISP joined the Pan-European Generations and Gender Program/Survey initiated and coordinated by the Population Activities Unit of United Nations Economic Commission for Europe. We conducted a pilot research stage in Russia, on the basis of which the project was launched in 26 countries.

Russia is going through a painful period of conceiving and consolidating the civil society, and the IISP is an active participant of this process – not just because of its legal form as an NGO, but also by its action program. Performing the function of the Independent Expert, we collaborate with public organizations and civil society institutions, and this is a function without which it is impossible to build a constructive dialogue between social policy agents.



Independent expertise is becoming a method and a stimulus to look for the decisions that Russia needs so badly. Independent analytical centers have become the voice of innovative ideas and

approaches for social and economic transformation. Bringing together intellectual, information, and other resources, they would multiply their influence on these processes. In 2002, in pursuit of this goal, the IISP in parnership with other organiazations established the Association of Independent Centers for Economic Policy Analysis.

We strongly believe that only active and qualified actions may allow us to fulfill our mission. Guided by these beliefs we worked in 2002, and with these beliefs enter we the year 2003.



Tatyana Zaslavskaya Chair of the Board of Trustees

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Tatyana Maleva IISP Director

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## **Mission**

The Independent Institute for Social Policy (IISP) was registered as an autonomous non-for-profit organization in December 2000.

**The main mission of the IISP** is to support and develop ideas and initiatives that have a social effect and suggest new approaches to social policy.

IISP main objectives include:

- academic research in social policy and support of independent research in this area;
- creation of an extensive information base on the problems of social policy analysis;
- organization of a free debate on most burning problems of modern social development and social policy both in Russia and worldwide.

## **Our Founders**

The Founders of the IISP are organizations well known both in Russia and internationally.

The Russian Center for Public Opinion and Market Research (VCIOM) is Russia's oldest sociological center with experience in conducting major social policy studies both in Russia and abroad.

The Academy of the National Economy under the Government of the Russian Federation (ANE) is an educational and research center known for research projects in the field of Russia's economic reform. Besides, the Academy is a major higher school training managers in a variety of fields and providing graduate and post-graduate courses for economists and sociologists.

The VCIOM and ANE are high-authoritative research institutions that have established a number of non-for-profit economic and sociological research organizations.



# **Governing Bodies**



# **Board of Trustees**

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<b>Chair: Tatyana I. Zaslavskaya,</b> Dr.Sc. (Economics), Academician of the Russian Academy of Sciences		Professor, ANE President, VCIOM
ANE Representative: Abel G. Aganbegyan, Dr.Sc. (Economics), Academician of the Russian Academy of Sciences	-	Rector and Professor, ANE
Albina Birman (Tretyakova), Cand.Sc. (Economics)	-	Currently retired, formerly: U.S. Treasury Resident Economic Advisor at the Ministry of Finance of the Russian Federation
Olga Yu. Golodets, Cand.Sc. (Economics)		Deputy General Director for Personnel and Social Policy, Norilsk Nickel Public Stock Company
		Director and Professor, Institute of Sociology of the Russian Academy of Sciences
VCIOM Representative: Yuri A. Levada, Dr.Sc. (Philosophy)	-	Director, VCIOM
<b>Anders Åslund,</b> Ph.D.	-	Senior Associate, Carnegie Endowment for International Peace, Washington, D.C., USA
Yevgeni F. Saburov, Dr.Sc. (Economics)		Director, Institute for Investment Problem Studies, YUKOS
-		First Deputy Chairman, State Committee for Statistics of the Russian Federation
Oleg N. Sysuev	-	First Deputy Chairman of the Board, Alpha-Bank





IISP Director – **Tatyana M. Maleva,** Cand.Sc. (Economics)



IISP Deputy Director – Oksana V. Sinyavskaya, Cand.Sc. (Economics)

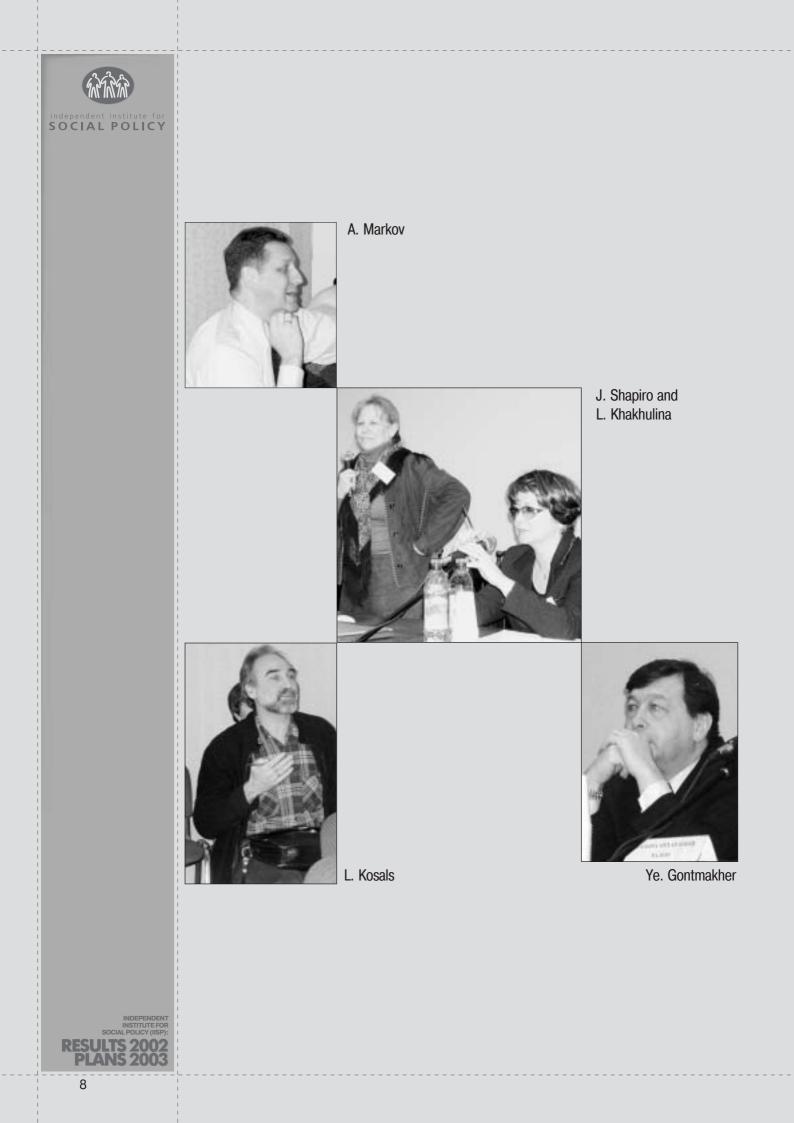


# Academic (Expert) Board

The IISP Academic Board is an actively functioning collective governing body. Its tasks include: expertise of applications submitted to the grants competitions; consideration and approval of IISP research directions and the framework of the IISP publication activity; review of the grantees' collection of papers (forthcoming), etc. Academic Board members take an active part in all IISP events.



Chair: Ludmila A. Khakhulina, Cand.Sc. (Economics)	_	VCIOM Deputy Director, Head of Social Studies Division, Leading Research Fellow
Vladimir Ye. Gimpelson, Cand.Sc. (Economics)	-	Director, Center of Labor Market Studies, State University – Higher School of Economics
Yevgeni Sh. Gontmakher, Dr.Sc. (Economics)	-	Head of Department for Social Development, Office of the RF Government
Mikhail E. Dmitriev, Dr.Sc. (Economics)	-	First Deputy Minister of Economic Development and Commerce of the Russian Federation
Leonid Ya. Kosals, Dr.Sc. (Economics)	-	Leading Research Fellow, Institute for Socio-Economic Studies of Population of the Russian Academy of Sciences
Alastair McAuley, Ph.D.	_	Professor, University of Essex, UK
Tatyana M. Maleva, Cand.Sc. (Economics)	-	Director, Independent Institute for Social Policy Scholar in Residence, Carnegie Moscow Center
Andrei R. Markov, Cand.Sc. (Economics)	-	Leading Specialist, International Bank for Reconstruction and Development Moscow Office
Lilia N. Ovtcharova, Cand.Sc. (Economics)	-	Research Director, Independent Institute for Social Policy
Judith Shapiro, Ph.D.	_	Professor, New Economic School (Russia)
Sergei V. Shishkin, Dr.Sc. (Economics)	-	Research Director, Independent Institute for Social Policy



In 2002, three Academic Board meetings were held:

April 15, 2002:

- identification of the Fourth grants competition finalists to be invited to the final selection seminar (April 26-27, 2002);
- distribution of Third grants competition final reports for reviewing;
- discussion of 2002 IISP research plans.

April 27, 2002:

- sizing up the results of the finalists' seminar and identification of the Fourth competition grantees;
- **‡** adjusting the budgets of grantees' projects.

December 2, 2002:

- # discussion of requirements to IISP publications;
- making recommendations on the grantees' collection of papers;
- discussion of the selection procedures of applications submitted to the *Social Policy: Secondary Socio–Economic Analysis* small grants competition.

## **Our Donor**

The Ford Foundation, a major international donor, supports the institutional development of the IISP. Established in 1936, the Ford Foundation is a resource for innovative people and institutions worldwide. For more than half a century its goals have been to strengthen democratic values, reduce poverty and injustice, promote international cooperation and advance human achievement. For more detail please visit the Ford Foundation website: http://www.fordfound.org



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# **Our Staff**



#### Maria A. Arefieva, Office-Manager, IISP Secretary

3rd year student, Dept of Organizational Management, Moscow City Institute for Law. Finished courses for secretaries at the Moscow Center for Continuous Education, courses for office-managers at the Bauman Moscow State Technical University. Maria has a considerable experience of administrative work. She has a good command of English.

#### Galina Ye. Besstremyannaya, Research Fellow



MA of Economics, graduate of the Moscow State University (Institute of Asian and African Studies) and the New Economic School. Galina has an experience of research work and teaching. Her academic interests include: budget federalism, local governance, economics of health-care, economy of Asian and African countries, Japan economy, social policy. She speaks English and Japanese.



#### Larisa B. Kosova, IISP Archive Program Director

Cand.Sc. (Engineering), specialist in information systems. For the last 12 years, she has been involved in sociological surveys. L. Kosova published more than 20 papers on social mobility and stratification, some of them have been translated into other languages. She is a frequent participant of international sociological conferences. L. Kosova reads a course at the State University – Higher School of Economics. She is a member of the International Association of Social Science Information Service and Technology (IASSIST). She has a good command of English.



#### Tatyana M. Maleva, IISP Director

Cand.Sc. (Economics), expert in a wide range of social problems: those related to the labor market, income differentiation, social stratification, mechanisms of social protection, social factors of demographic processes, etc. T. Maleva is a member of the IISP Academic Board, Moscow Carnegie Center Academic Board, Board of the Assistance Program to Analytical Centers of the Moscow Public Science Foundation, Board of the Association of Russian Economic Think Tanks. T. Maleva published 6 books and more than 80 papers. She speaks English and Greek.



#### Marina Yu. Malkova, Accountant

M. Malkova has a higher education in economic engineering, and also finished courses of business accounting and taxation (1994). She has worked as economist for 15 years, and as accountant for 9 years. Reads German.

#### Lilia N. Ovtcharova, Research Director

Cand.Sc. (Economics), expert in poverty issues, income and social differentiation, problems of the social protection system, social expenses at the federal and local level. She has published more than 50 papers on the living standards and social protection of the population. L. Ovtcharova is a member of the IISP Academic Board, the Academic Council of the Institute for Socio-Economic Studies of Population, RAS, expert of the International Labor Organization, member of a section of the Academic Board of the Ministry of Labor of the Russian Federation. Speaks English.

#### Aleksei A. Pigarev, IISP System Administrator, Social Data Archive Programmer

Higher education in engineering, MA's degree (Geo-Information Systems). For a number of years, A. Pigarev has worked as a programmer and system administrator at the VCIOM, and took an active part in the creation of the Social Data Archive. He speaks English.

#### Alina I. Pishnyak, Coordinator of IISP Research Programs

Sociologist, graduate of the State University – Higher School of Economics (majored in economic sociology). Currently, a postgraduate student at the HSE. Alina has a 5-year experience of participating in research projects; she has also headed research. She has published a paper in the electronic journal *Economic Sociology*. She has a 3-year experience of teaching. Alina has a good command of English.

#### Darya O. Popova, Coordinator of IISP Research Programs

Graduate of the Faculty of Sociology of the Moscow State University. Currently, a postgraduate student at the Institute for Socio-Economic Studies of Population, RAS. She has a 2-year experience of participation in an international project conducted by the European Commission. She has published 7 papers. Speaks English and French.

#### Tatyana G. Rubezhova, Chief Accountant

Has a higher engineering education, and the qualification of professional accountant (chief accountant), expert accountant. T. Rubezhova has worked for 12 years as chief accountant in various commercial and non-for-profit organizations; she has a considerable experience of managing funds coming from Russian and international donors. She is a member of the Club for Accountants and Auditors of Non-For-Profit Organizations. She reads German and English.

#### Maria V. Savelyeva, Coordinator of IISP Research Programs

Economist, graduate of the State University – Higher School of Economics (majored in state and municipal finances). She has a 2-year experience of administrative work in an international project. Maria has a good command of English and French.

















Oksana V. Sinyavskaya, IISP Deputy Director, Director of the IISP Publication Program

Cand.Sc. (Economics), MA of Sociology. O. Sinyavskaya has a 7-year experience of administrative work, including 3 years at the position of director of the grants competition *Social Policy: Challenges of the XXI Century*. She is an expert on pension reform and labor issues, and has published more than 20 papers. O. Sinyavskaya is a member of the Association for Studies in Public Economics (Russia), and Taxation Committee Association of Russian Economic Think Tanks. She has a good command of English, also speaks German and reads French.

#### Sergey V. Surkov, Senior Research Fellow



Cand.Sc. (Economics), his dissertation at the State University of Management was devoted to modeling the target character of social assistance. S. Surkov has worked for four years as coordinator of the Economic and Social Policy in Transition program at the Moscow Carnegie Center. He has had a fellowship at the International Institute for Applied System Analysis, Austria. S. Surkov has published more than 11 papers. He has a good command of English.



#### Elena Yu. Shatalova, Director of the IISP Grants Program

Psychologist, Professor of the Moscow Institute for Medical and Social Rehabilitology, Chair of the All-Russian Social Movement For Healthy Russia, member of the state commission on health protection of the population. E. Shatalova has a considerable experience of research and administrative work in organizations at the federal level. She is an expert in medical and social rehabilitation of the disabled, social policy and civil society issues. She has published more than 39 papers. Speaks English.



**Elena V. Shepeleva,** Coordinator of the Grants Program, Assistant to the IISP Director

Has a higher engineering education, finished courses for secretaries and PC users. E. Shepeleva has a considerable experience of administrative work, for a number of years she has worked as junior researcher and project coordinator at the Bureau of Economic Analysis Foundation. Speaks English.



#### Sergey V. Shishkin, Research Director

Dr.Sc. (Economics), expert in economics of social sphere, economics and legislation of the non-for-profit sector. He has published 2 books and more than 130 papers. S. Shishkin is a member of the International Society for the Third Sector Research (ISTR), Expert Council of the World Health Organization Regional Office for Europe, Board of the Association of Public Sector Researchers, IISP Academic Board, Academic Council of the Institute of Economy in Transition. He has a good command of English, speaks French and reads German.

# **Research Program**

Research Co-Directors:	Sergey V. Shishkin, Dr.Sc. (Economics), and Lilia N. Ovtcharova, Cand.Sc. (Economics)
Senior Research Fellow:	Sergei V. Surkov, Cand.Sc. (Economics)
Research Fellow:	Galina Ye. Besstremyannaya
Program Coordinators:	Alina I. Pishnyak, Darya O. Popova, Maria V. Savelyeva

The Program was launched at the IISP in October 2001.

Prospective directions of IISP research include:

- economic behavior and adaptability of different social groups in the market economy;
- inequality, social stratification of the Russian society and income regulation policy;
- evolution of the labor market, and employment policy;
- reform of the welfare system and social guarantees;
- housing and communal services policy, education policy, cultural policy, and their social effects;
- population health, and public health policy;
- demographic factors and demographic consequences of social reforms;
- financing of social policy at the federal, regional, and local level. Regional differentiation and regional specificity of social processes
- social policy and corporate social responsibility;
- social policy of non-governmental organizations;
- social conflicts and deviant behavior;
- social policy in the context of international experience, social processes' globalization and Russia's integration into world economic markets;
- methodology of the evaluation of social policy effectiveness at the national, regional, and corporate level;
- political economy of social reforms.

The program roofs two directions: Institutional and Economic Analysis of Social Sphere (headed by S. Shishkin) and Population and Households as an Object of Social Sphere (headed by L. Ovtcharova).

## **Research Projects**

# 1. Financial Provision of State Guarantees in Public Medical Care: An Analysis of the Effects of Different Strategies

Head:	Dr.Sc. S. Shishkin
Duration:	January – July 2002
Support:	Moscow Public Science Foundation grant # 002/4-02 (financed by USAID)
Project participants:	T. Bogatova, Cand.Sc. Ye. Potapchik, V. Chernets, Cand.Sc. A. Chirikova, L. Shilova



SOCIAL POLICY

# циальной политики



#### Objective

The noticeable gap between state guarantees of free medical care and its financial provision has been a major problem for the Russian system of public medical care. The project sought to explore various strategies to resolve this problem, such as: (1) an increase of state funding to the medical (health) system with minor changes in its organization; (2) restructuring the system of medical care; (3) legalization of the system of informal payments made by the population for medical care and related services.

At the presentation of the book Free Medical Care: Reality and Prospects

#### Main results

Variant estimations of financial provision of the state guarantees' program of public medical care were made for the years 2003-2010.

Pilot estimations of restructuring municipal health care systems for the two regions concerned and an analysis of corresponding changes in the territorial accessibility of medical care and employment of medical staff were made.

Medical staff (171 respondents) in the two pilot regions were interviewed on the extent to which informal payments are spread, what their reasons and forms are, and what their legalization would bring.

Recommendations were made as to how to achieve a balance between the state guarantees of public medical care and their financial provision, and how to minimize the economic and social costs of this process.

#### **Dissemination of the results**

Main results of the project are described in the following IISP publications:

Free Medical Care: Reality and Prospects. WP1/2002/07 (IISP Working Papers Series) / By Bogatova, T., Ye. Potapchik, V. Chernets, A. Chirikova, L. Shilova, and S. Shishkin. Independent Institute for Social Policy. Moscow: Probel-2000, 2002.

Informal Payments for Medical Care in Russia. Scientific Reports: Independent Economic Analysis Series, No. 142. Moscow: Moscow Public Science Foundation, Independent Institute for Social Policy, 2003.

Results of the research were reviewed in articles published in the newspapers Vremya MN, Moskovskie Novosti, Meditsinski Vestnik.

The project results were discussed with experts and representatives of federal and regional executive and legislation authorities at two workshops (July and October 2002). They also were presented at the Moscow Public Science Foundation conference (November 2002) and IISP conference (February 2003).





At the presentation of the book

Research materials were submitted to the Administration of the President of the Russian Federation, Department of Social Development of the Office of the Government of the Russian Federation, Ministry of Public Health of the Russian Federation, Ministry of Finance of the Russian Federation, Ministry of Economic Development and Commerce of the Russian Federation, the State Duma, and the World Health Organization Regional Office for Europe.

#### 2. Labor Markets for Alternative Civilian Service

Head:	Cand.Sc. T. Maleva
Duration:	June 2002 – January 2003
Support:	Moscow Public Science Foundation grant # 003/4-04 (funded by USAID); Inter-Regional Charity Foundation "Sozidanie" grant # 2905/02/ΦC-1
Project Participants:	Cand.Sc. L.N. Ovtcharova, A.I. Pishnyak, Cand.Sc. O.V. Sinyavskaya, Dr.Sc. S.N. Smirnov, Dr.Sc. N.M. Davydova, Cand.Sc. L.B. Kosova, Cand.Sc. A.G. Levinson
Partners:	Inter-Regional Charity Foundation "Sozidanie", Ministry of Labor and Social Development of the Russian Federation, Employment Center of the city of Vladimir, Employment Department of the Ministry of Labor of the Russian Federation for the Leningrad region.

#### **Objective**

In Summer 2002, the Law on Alternative Civilian Service was passed. However, economic and labor aspects of the alternative civilian service (ACS) still remain unclear. The task of the project was to analyze the social and economic situation at the RF labor markets to assess their preparedness for the introduction of the ACS, to evaluate the scale and suggest a distribution of the probable financial burden between economic agents involved in the ACS.

#### Main results

Sociological research revealed that labor supply at the ACS labor market as defined in the Law would not exceed 4.1 thousand people. Whereas, according to our economic and statistical estimations, the demand for low-skilled workers would amount to 15 thousand people. If ACS would be confined to the social sphere, then (1) taking into account its length (4 years) and extraterritorial requirements, the conscripts would fill in less than one third of the vacancies available in the social sphere; (2) should the length of service be reduced to 3 years and extraterritorial requirements remain unchanged, the conscripts would occupy a little more than a half of the vacancies available in the social sphere; (3) should the length of service remain 4 years, but the extraterritorial requirements be called off, the number of those willing to be conscripted into the ACS would 3.5 times exceed the number of vacancies; (4) should both the length of service be reduced to 3 years and extraterritorial requirements be called off, the supply of conscripts would 6 times exceed the demand.

A balance at the labor market would be possible, if the ACS extraterritorial requirements are called off and the sphere of service is extended to include the municipal economy. The norm on the extraterritorial character of the ACS is not imperative and contains the "as a rule" reservation, allowing thus for a flexible implementation of this norm. And this may be an opportunity to mitigate the discrepancies at the ACS labor markets. This could be a way out for the state to solve the serious problem of the chronic deficit of labor power at socially useful and important positions. If this chance is not taken advantage of, the Law on Alternative Civilian Service is likely to become a 'law of missed chances'.



The results of the research were submitted to the Ministry of Labor and Social Development of the Russian Federation, Department of Social Development of the Office of the Government of the Russian Federation, and a number of social organizations and movements. The results were referred to at the hearings of the issue at the State Duma. The project was presented at academic conferences and workshops (the Toliatti Dialog, a workshop at the IISP, a conference by the Moscow Public Science Foundation, a conference on ACS introduction in Kaluga).

The results of the project are summarized in the brochure:

Labor Markets for Alternative Civilian Service. WP/2003/01 (IISP Working Papers Series) / By Maleva, T. (head), L. Ovtcharova, A. Pishnyak, O. Sinyavskaya, and S. Smirnov. Moscow: Signal, 2003. 110 p.

#### 3. Parents and Children, Men and Women in the Family and the Society. A pilot project within the Pan–European Generations and Gender Program/Survey

General Coordinator:	Cand.Sc. T. Maleva
Academic Supervisor:	Cand.Sc. S. Zakharov
Executive Manager:	Cand.Sc. O. Sinyavskaya
Duration:	October-December 2002
Support:	Max-Planck Institute for Demographic Research (Rostock, Germany) – The Max-Planck-Gesellschaft zur Förderung der Wissenschaften e. V. within an R&D contract.
Project Participants:	Cand.Sc. V. Magun, Cand. Sc. L. Ovtcharova, D. Popova, Cand.Sc. L. Prokofieva
Partners:	Max-Planck Institute for Demographic Research, Center for Demography and Human Ecology of the Institute of National Economy Forecasting RAS, Institute of Sociology RAS, VCIOM.

#### **Objectives and tasks**

Fertility and mortality change radically transformed the age structure of industrial countries. The most significant social and economic consequence of such a change in the demographic balance between generations is the principal redistribution of national income for benefit of the elderly population. To explore the problem in more detail, the international Generations and Gender Program (GGP) was launched in 2001, initiated and coordinated by the Population Activities Unit of United Nations Economic Commission for Europe. The program is aimed at a cross-national, comparative, multi-disciplinary, longitudinal study of the development of the family, family relations, as well as social and economic conditions of the households in modern industrial countries of Europe and North America. More than twenty countries, including Japan, have already joined the program or expressed the inclination to do so. Russia is also a participant of the program.

The first stage of the program consists in a large-scale sociological survey, unified for all the countries, that would involve 8 thousand respondents (4 thousand men and 4 thousand women) in each country. The research allows to analyze the following problems:

- the role of economic and social processes for the demographic behavior of the population; the opposite effect: the influence of changes in the family (the household) on economic, labor, and other activity of its members;
- the forms of family relations and fertility (separation from the parents' family, getting married, partnership, divorce, giving birth to children out of wedlock), family behavior in case of family break-up (second marriages; economic assistance and bringing up children);
- the influence of social and economic factors on fertility;



- women's reproductive health;
- gender equality: redistribution of roles in the family, in the economic and labor sphere (that of employment, income, etc.);
- poli-nuclear families and interaction of generations in the family; intra-family and inter-family, monetary and non-monetary transfers between generations;
- pension and pre-pension age behavior: retiring age (actual or planned), strategies in choosing sources of living, continuing / giving up work after having reached the pension age and been granted a pension;
- the urban family and the rural family (partnership, household), regional differences.

#### **Main results**

In October 2001, the Russian National Council for the international program (the Russian title of which is Men and Women, Parents and Children in the Family and the Society) was established in Moscow and included the following members:

- Independent Institute for Social Policy;
- Center for Demography and Human Economy of the Institute of Economic Forecasting, RAS;
- Institute of Sociology, RAS.

The IISP is the directing agency in the Council. The State Committee for Statistics of the Russian Federation acts as observer for the Russian National Council and takes part in international meetings within the Program.

The International Consortium chose Russia as the pilot country to test the research methodology and instruments (Great Britain was the second country to conduct the pilot project). In November-December 2002, the IISP, together with the Coordination Council and a network of professional interviewers from the VCIOM, conducted a pilot survey which involved 150 respondents in four Russian regions (Moscow, Nizhni Novgorod, Vladimir, and Voronezh regions). The pilot survey proved the principal possibility to conduct the full-scale research in Russia, and allowed to correct the methodological instruments. Most of the corrections from Russian experts were taken into account, and the expert activity itself was highly evaluated for its efficiency and professionalism. The adjusted version of the standard questionnaire (unified for all the countries) was presented to a wide audience of specialists and practitioners from all the GGP countries at the meeting of the Informal working group on February 24-26, 2003, in Prague. T. Maleva (IISP), S. Zakharov (Center for Demography and Human Ecology), and S. Nikitina (State Committee for Statistics of the Russian Federation) represented the Russian National Council.

The Russian National Council plans to conduct the first wave of the core survey in the first half of 2004. Now the GGP Russian National Council is searching for funds to conduct the full-scale sample survey in Russia.

#### 4. Accessibility of Higher Education for Socially Disadvantaged Groups



Dr.Sc. S. Shishkin

Duration: Support: Project participants: December 2001 – December 2003 Ford Foundation grants # 1025-0343, 1025-0343-1 over 30 experts at the first stage, who participated in the project workshops; 12 research groups at the second stage

#### Objective

The project is aimed at initiating, monitoring and generalizing on the research of the accessibility of higher education for socially disadvantaged groups.



At the workshop Analysis of the Accessibility of Higher Education

#### Main results

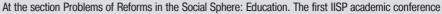
At the *first stage* (December 2001 – June 2002) the circle of specialists and research groups interested in this problem was defined. Connections were set up with organizations, groups, and individual researchers from seven Russian cities (Ekaterinburg, Moscow, Novosibirsk, St.-Petersburg, Saratov, Ulyanovsk, Chelyabinsk). The Expert Council on the problems of accessibility of professional education for socially disadvantaged groups was formed.

In January-April 2002, five workshops were held to discuss the results of the already available research on the accessibility of higher education and the directions of prospective research.

An analytical review has been prepared describing the current state of research on the accessibility of higher education. Research agenda was developed. In July 2002, a round-table was held to discuss the agenda.

The *second stage* of the project was implemented in July-October 2003. With support from the Ford Foundation, a competition was held among research groups to identify projects that would suit most to meet the tasks of the agenda worked out at the first stage. 11 applications were selected out of 52 submitted, and in December 2002, research started.





#### An additional research group was formed to analyze the influence of the admission mechanisms' transformation and financing of education on the accessibility of higher education. Particularly, it is focused on the following tasks:

- 1. Analysis of the admission mechanisms' transformation, and the interaction between this transformation and financing of higher education.
- 2. Identification of social strategies of the universities (the actions of their heads, departments, and admission commissions aimed at increasing the accessibility of the university for particular social groups) and their recent changes.
- 3. Analysis of the influence that different mechanisms of university financing have on the choice of social strategies.
- 4. A forecast of the impact of new admission mechanisms and principles of financing on the transformation of informal institutions of payments for admission and education. An estimation of the influence of these mechanisms on the change in social strategies of the universities.
- 5. A comparative analysis of the degree in which institutional, social, financial, and residential factors influence the accessibility of higher education.
- 6. Working out recommendations on a change in the admission mechanisms and financing higher education, needed to reduce the inequality in its accessibility.

#### **Dissemination of the results**

Materials prepared at the first stage of the project were published in the IISP collection of papers:

Problems of Accessibility of Higher Education. WP3/2002/01 (IISP Working Papers Series) / Edited by S. Shishkin. Independent Institute for Social Policy. Moscow: Signal, 2003.

#### 5. Social Consequences of Russia's Joining the WTO

Head:	Cand.Sc. L. Ovtcharova
Duration:	March 2002 – July 2003
Support:	Ford Foundation grant # 1010-0462-1
Project participants:	Dr.Sc. V. Rybalkin, Cand.Sc. N. Zubarevich, Dr.Sc. T. Chetvernina, A. Pishnyak, D. Popova
Project partners:	International Labor Organization Moscow Office, Center for Labor Market Research of the Institute of Economics, RAS, Center for Labor Market Research of the State University – Higher School of Economics, Department of Social Geography of the Moscow State University, Academy of Diplomacy of the Ministry of Foreign Affairs of the Russian Federation.

**Research objective** is to identify possible moments of tension that Russia's joining the WTO might engender. The following activities were undertaken:

(1) a macroeconomic analysis of the key economic and social aspects of Russia's joining the WTO; (2) an identification of possible regional disproportions engendered by Russia's joining the WTO; (3) an evaluation of social consequences for the households.

#### Main results

The Russia's coming joining the WTO can hardly be regarded as a more influential upheaval than the dramatic changes of the beginning of the 1990s – the systemic crisis and Russia's entering the global market accompanied by a severest decline of production, first of all in the non-competitive sectors of manufacturing industry and agriculture. Another decline of such a scale is quite improbable now.

Our macroeconomic analysis has shown that negative social consequences might be brought first of all by the restructuring of the labor market and an increased growth of prices for energy resources. It is unlikely that Russia's joining the WTO would lead to a significant growth of unemployment. However, the risk industries are localized in several regions for which they are the main areas of specialization. The degree of localization is especially high in the automobile industry: more than 80 per cent of Russian automobiles are produced in two subjects of the Russian Federation. In the textile industry, three subjects cover 65 per cent of the total production. The overwhelming majority of banking and insurance companies are concentrated in Moscow. Even in such a territorially dispersed industry as cattle breeding, over one third of meat production belongs to ten subjects of the Russian Federation. The implication of it is that social consequences of Russia's joining the WTO can be very different for different regions.



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# Seeking to forecast the possible regional disproportions resulting from Russia's joining the WTO, we worked out a typology of regions based on the probability of negative social consequences for them. The following factors were taken into consideration:

- the level of economic development of the region;
- the degree of the 'openness' of the economy;
- diversification of the economy;
- the role of the largest enterprises for the income of regional and local budgets;
- small business development;
- the condition of the consumer market, and the level of income of the population;
- the quality of the economically active population;
- the settling factor (as a dense network of cities and intra-agglomeration ties increase of the chances of employment).

On the basis of the territorial analysis of these factors, five types of problem regions were identified:

- relatively well developed machine-building regions with industrial employment and generally favorable conditions for the development of small business (the Samara, Nizhni Novgorod, Moscow, Novosibirsk, Ulyanovsk, Orel, Tver, Kaluga, Vladimir regions, and the Khabarovsk Territory);
- (2) less developed regions with mixed specialization and employment (the Pskov, Bryansk, Tambov, Voronezh, Rostov regions, the Mordovia Republic, the Mari El Republic, the Chuvash Republic, the Kurgan and Penza regions);
- (3) less developed regions with the specialization in food industry and prevalence of agricultural employment (the Krasnodar and Altai Territories, the Kabardino-Balkaria Republic, the Adygea Republic);
- (4) a depressive region with the textile specialization and a high level of industrial employment (the Ivanovo region);
- (5) the least developed agricultural regions with acute social problems (the Karachaevo-Cherkessia Republic, the Dagestan Republic, the Ingushetia Republic, the Kalmykia Republic, the Altai Republic, the Tyva Republic).

The last two groups practically have no internal resources, a mobilization of which would compensate for probable tensions in the labor market engendered by Russia's joining the WTO.

At the household level, the tension would be associated primarily with the growth of prices for energy resources. According to our forecasts, the fivefold growth of prices for housing and communal services by 2007 would lead to a situation when 30-40 per cent of Russian households are not be able to pay for them. Lonely pensioners and families with children would be in a most vulnerable position.

Our models describing what consequences the growth of prices for energy resources would have for households, allowed to measure the costs associated with transferring the population's rent from low prices for housing and communal services into other sources of income. The rules of the formation of wages, pensions, and social benefits differ significantly from the existing rules of the distribution of the rent from the low prices for housing and communal services. Therefore, to compensate for the losses the households with two working members and two children would have from the growth of prices for energy resources, the amount of money allocated to the wage fund needs to be 1.5 times greater than the general fund of the growth of prices for housing and communal services. Given such a scenario, the growth of pensions would compensate only for 30 per cent of the growth of prices. Presumably, the remaining 70 per cent would be compensated through the system of housing subsidies. Generally, for 41 per cent of the households, such a scheme would mean a compensation lower than the losses from the growth of prices for energy resources, and with 59 per cent of the households, income would outweigh losses.

**The results of the project** were presented at a meeting of the Russian-Finnish Inter-Government Group in Helsinki (September 2002) and the IISP conference. Twice materials were prepared for the TV program Big Money (March 2002). It is planned to publish the project results in the IISP Working Papers Series.



## 6. Research on Administrative Barriers to Access of Particular Social Groups to Statute-

#### Established Types of Social Assistance and Social Benefits

Head:	Cand.Sc. L. Ovtcharova
Duration:	September 2002 – February 2003
Support:	R&D contract with the Charity Foundation "Public Assembly" [Narodnaya Assambleya] (grant from the H. Böll Foundation)
Project participants:	Cand.Sc. T. Maleva, Dr.Sc. S. Shishkin, A. Pishnyak, D. Popova, E. Shatalova
Partners:	H. Böll Foundation, Institute for Urban Economics, Institute of the 'Public Contract' National Project

**Objective of the research** was to make suggestions to NGOs and government representatives about ways to help eliminate the barriers that certain groups have in access to social benefits and compensations guaranteed in the legislation.

#### **Main results**

- 1. A book has been prepared entitled *Myths of Benefits and Poverty* (edited by L. Ovtcharova). The book contains an analysis of basic mythologems dealing with the estimation of poverty level, understanding of policy aimed at the reduction of poverty, dissemination of social benefits and mechanisms of their distribution. It also describes most possible directions of the social benefits system reform.
- 2. A publication has been prepared entitled *Population's Income and the Accessibility of Social Services*. It analyzes the dynamics and the structure of the population's income; barriers in the access to income in the labor market; barriers in the access to the system of social benefits and payments; the accessibility of medical care for the population; the accessibility of education. For each of the issues discussed, variants have been suggested describing the possible reform of social policy aimed at a reduction of these barriers.

#### 7. Russian Power Industry Restructuring: Consequences for the Household Sector

Head:	Cand.Sc. L. Ovtcharova
Duration:	September 2002 – April 2003
Customers:	State University – Higher School of Economics and RAO 'Unified Energy System of Russia'
Support:	R&D contract with the HSE
Project participants:	Dr.Sc. A. Suvorov, Cand.Sc. Sinyavskaya, Cand.Sc. S. Surkov, A. Pishnyak, D. Popova
Partners:	Institute of Urban Economics, Center for Macroeconomic Analysis and Short-Term
	Forecasting of the Institute of Economic Forecasting RAS, Economic Expert Group

**Objective of the project** is to evaluate the consequences of the growth of prices for electrical energy in the household sector and to propose a compensation scheme that would allow to transfer the population's rent from the low prices for communal and housing services to wages, pensions and social benefits.

#### Main results



Six possible scenarios of the growth of prices for electrical energy were considered, and an estimation
was made of the households' losses in each case. We modeled three macroeconomic scenarios (the conservative, the favorable, and the shock one) and, within each of them, two scenarios of the growth of
prices for communal and housing services (with and without the compensation of the deferred inflation).
The scenarios were simulated by our partners.

- 2. Four compensation models were developed:
- through the existing compensation mechanism: households, expenses for housing and communal services of which make more than 22% of their income, are provided a compensation through the system of housing subsidies;
- through an accelerated growth of wages, the abolishment of benefits for certain categories of the population, and housing subsidies. The growth of pensions is possible because of the increased tax payments to the Pension Fund of the Russian Federation;
- through a moderate growth of wages, the abolishment of benefits for certain categories of the population, and the increase of monthly child benefits. The growth of pensions is possible because of the increased tax payments to the Pension Fund of the Russian Federation;
- through a moderate growth of wages, the abolishment of benefits for certain categories of the population, and the increase of monthly child benefits. The growth of pensions is possible because of the increased tax payments to the Pension Fund of the Russian Federation and transfers from the budget of the extended Government of the Russian Federation.
- 3. Risks of income losses for different social-demographic clusters of households have been determined for each of the scenarios.
- 4. The IISP continues the research within a new project: Monitoring and Forecasting of the Consequences of the Reform of the RAO 'Unified Energy System of Russia', aimed at the identification and description of the limitations and opportunities of the scenarios of the power industry reform; an analysis of possible social, economic and political problems and effects of the reform; working out a methodology of their monitoring and forecasting.

# 8. Analysis of the Interplay of Formal and Informal Rules of the Provision of Social Services to the Population (the case of health care)

Head:	Dr.Sc. S. Shishkin
Duration:	September 2002 - May 2003
Support:	Ford Foundation grant # 1010-0462-1
	G. Besstremyannaya, Cand.Sc. M. Krasilnikova, Cand.Sc. L. Ovtcharova, M. Savelyeva, V. Chernets, Cand.Sc. A. Chirikova, L. Shilova

**Objective of the research** is to examine the extent to which different types of informal payments for medical care are spread, and their interplay with various formal conditions of medical treatment financing; to study the population's attitude to formal and informal institutions of payment for medical care and their prospective change.

The project is based on the results of and adds to the project Financial Provision of State Guarantees in Public Medical Care: An Analysis of the Effects of Different Strategies.



#### Main results

On the basis of a specialized questionnaire, a survey was conducted in two regions already studied in the Financial Provision of State Guarantees in Public Medical Care: An Analysis of the Effects of Different Strategies project. The field research was performed by the VCIOM in December 2002. The sample was designed to represent the territorial household distribution in each of the regions, it included 1600 respondents in one region, and 1699 in the other.

On the basis of the survey, estimates were made as to the share of households making formal and informal payments for various types of medical services, the amount of such payments, the extent to which different models of payments are spread, the reasons to choose the informal type of payment.

#### 9. Employment and Education

The project is implemented in partnership with the Max-Planck Institute for Demographic Research, which also provides financial support.

Head:	Cand.Sc. T. Maleva
Academic Supervisor:	I. Denisova (Ph.D. in Economics)
Executive Manager:	Cand.Sc. O. Sinyavskaya

Project's design has been worked out, and a proposal has been submitted to the Max-Planck Institute for Demographic Research; negotiations are in process. The tentative starting date of the project is July 2003.

#### **Objective**

The project is designed to study the connection between demographic events in the life of the individual, family (household) - and their behavior in the labor market and the sphere of education. It is planned to conduct a large-scale sociological survey of the adult population that would seek to find out the forms, character and duration of employment, as well as of getting various kinds of education. The peculiarity of the project and its special difficulty consist in the intention to measure these parameters retrospectively, going at least one decade back. Presumably, the survey would be based on the panel of respondents formed within the Gender and Generation Program/Survey.

#### **10. Program of Poverty Reduction in the Leningrad Region**

The IISP works within the international consortium headed by the Atos KPMG Consulting company, UK. In partnership with the Atos KPMG Consulting, the IISP won the tender by the Department for International Development, UK.

Head:Cand.Sc. L. OvtcharovaStarting date:September 2003Expected duration:3 years

The objective of the project is to develop a complex program of social and economic development of the region, aimed at the reduction of the scale and degree of poverty. The following subprograms are planned:

- > monitoring of poverty indexes and an assessment of the effectiveness of the project;
- increasing the accessibility of income for the working poor;
- improvement of the budgeting process;
- increasing the accessibility of social services for the disadvantaged groups;
- social support for families with children.

# **11. Working out a Methodology for the Assessment of Social Projects and Programs' Effectiveness** (working title)

The coming reform in the sector of basic social services and related institutions (those of education, medical care, housing and communal sphere, provision of pensions), the growing interest of the expert community, as well as legislative and executive power, to target programs aimed at increasing the accessibility of these resources for different social and demographic groups, belong to priority directions of social policy. This sets to the forth the issues of monitoring and assessing social programs' effectiveness. The IISP would focus on the methodological dimension of this analysis.



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# **12. Preparation of a collection of papers: The Disabled People in Russia. Vol. 2** (working title)

Head:Cand.Sc. T. MalevaDuration:April 1, 2003 - March 31, 2004Project participants:S. Vasin, Cand.Sc. O. SinyavskayaThe structure of the book has been worked out. Materials are being edited.

#### **Objective**

The publication further develops the research direction started in the book *The Disabled People in Russia: Causes and Dynamics of Disability, Antagonisms and Perspectives of Social Policy* (ed. by T. Maleva. Moscow: Bureau for Economic Analysis, 1999). The publication proposed switches the focus to social and economic parameters describing the situation of the disabled and their families. Hence, the tasks of the project are as follows:

- 1. To estimate the amount of state social obligations towards the disabled, provided their full and unconditional observance on the basis of the categorical principle, and an analysis of the effectiveness of the existing social policy towards the disabled.
- 2. To perform a demographic analysis of the disablement rates, including the number of the disabled, the composition and numerical dynamics of this group, the causes of disability, etc., aimed at the identification of differences in health of the disabled and non-disabled people of various age.
- 3. To assess the effectiveness and actual results of social policy for the disabled individuals and households with such members.
- 4. To identify social groups of the disabled on the basis of a set of criteria (medical, demographic, labor, household-related, etc.) and thereupon to formulate the principles of differentiation and the target character of social policy towards various groups depending on the possibility of their rehabilitation by social policy instruments.

The book would consist of three parts focusing, accordingly, on demography, economy, and policy of disablement.



# **GRANTS PROGRAM**

Head:	Elena Yu. Shatalova
Coordinator:	Elena V. Shepeleva

The oldest among IISP programs, the grants program appeared as a program in its own right in 1997, and in February 2001 it became a subdivision of the IISP.

#### History of the program

The program *Social Policy on the Eve of the XXI Century* (and since 2000, *Social Policy: Challenges of the XXI Century*) was set up by the Ford Foundation to support research in social policy through grants competitions. From its conception up to now, the program has been supported by the Ford Foundation.

The IISP Academic Board (and before December 2000, the International Expert Committee of the Program) plays a key role in identifying the main directions of development of the program and the framework of the competition. Leading Russian and foreign experts in social policy are among the Board members.

Four grants competitions have been held already. Projects were invited aiming at academic research of social phenomena and processes, and an evaluation of the effectiveness of various social programs. Priority was given to the projects that use up-to-date methods of data collection and analysis, are based on primary empirical information, and have a practical value.

Since 1997, 67 grants have been made for research in various social policy areas; in addition, 8 small grants were made to conduct the pilot stage of the research. The total number of grantees is more than 300 people. They come from recognized academic schools of Moscow, St. Petersburg, Novosibirsk, as well as from Russian regions.

#### **Projects supported within the First grants competition** *Social Policy on the Eve of the XXI Century (1997)*

**1. Typology of Consumption, Income Differentiation, and Social Stratification in the Russian Society in Transition.** Headed by Sergey A. Ayvazyan (Moscow)

2. Hidden Unemployment at Russian Industrial Enterprises and Its Social Dimensions (on the basis of unofficial statistics). Headed by Sergey P. Aukutsionek (Moscow)

**3.** Gender Aspects of the Provision of Pensions. Headed by Valery N. Baskakov (Moscow)

4. Labor and Social Conflict Regulation in Contemporary Russia. Headed by Elena Yu. Bobrova (St.-Petersburg)

5. Integration and Settling of Foreigners and People without Citizenship with the Status of Refugees on the Territory of the Russian Federation. Headed by Tatyana D. Ivanova (Moscow)

6. Marriage-Familial Orientations of Non-Registered Spouses and Transformation Perspectives of the Institution of Family. Headed by Anna R. Milkheeva (Novosibirsk) **7. Social Adaptation of the Released from Institutions of Confinement.** Headed by Aleksandr S. Mikhlin (Moscow)

8. Struggle Against Poverty: Increasing the Efficiency of the Administration of Local Social Policy. Headed by Marina A. Mozhina (Moscow)

9. Social Policy and Household Behavior in the Forming Russian Market. Headed by Sergey V. Patrushev (Moscow)

10. Strategies of Economic Survival of the Population in Contemporary Russia. Headed by Vadim V. Radaev (Moscow)

**11. Economic Behavior of the Elderly Population in Russia.** Headed by Sergey Yu. Roschin (Moscow)

**12. Health Social Stratification and Inequality in Contemporary Russia (the case of St.-Petersburg).** Headed by Nina L. Rusinova (St.-Petersburg)

**13. Child Neglect.** Headed by Svetlana A. Sidorenko-Stevenson (Moscow)

#### Projects supported within the Second grants competition Social Policy on the Eve of the XXI Century (1999)

independent institute for SOCIAL POLICY **1. The Problem of the Non-Payment of Wages at Russian Industrial Enterprises (on the basis of non-official statistics).** Headed by Sergey P. Aukutsionek (Moscow)

2. The Disabled Injured at Work and as a Result of Occupational Diseases: The Problems of Reforming the System of Social Protection. Headed by Valery N. Baskakov (Moscow)

3. The Behavior Change of Economically Active Population under Crisis: The Case of Small Entrepreneurs and the Unemployed. Headed by Leonid Ye. Blyakher (Khabarovsk)

4. Social Policy and the Disablement Rate in Russia: A Regional Aspect. Headed by Sergey A. Vasin (Moscow)

5. Land Property of Rural Pensioners in the System of Their Social Protection: A Mechanism of Involvement. Headed by Piotr P. Velikiy (Saratov)

6. Welfare and Participation of the Population in Social Programs. Headed by Dilyara Kh. Grebenichenko (Moscow)

7. Interaction between Generations in the Russian Family and Society: A Search for a New Type of Socio-Demographic Policy. Headed by Sergey V. Zakharov (Moscow)

8. Research of the Quality of Life as a Highly Informative Method to Assess the Effectiveness of Social Policy and Social Provision: Development and Implementation. Headed by Tatyana I. Ionova (St.-Petersburg) 9. State and Private Employment Agencies: Effectiveness of Formal Employment Channels in the Russian Labor Market. Headed by Veronika I. Kabalina (Moscow)

10. The Problem of Mass Arrears of Payments for Housing and Alternatives to Housing Policy (The Case of St.-Petersburg). Headed by Nikolay R. Kornev (St.-Petersburg)

**11. Adaptation and Possible Models of Orphans' Mobility: A Socio-Legal Aspect.** Headed by Inna B. Nazarova (Kazan)

12. Panic and Isolation, or Knowledge and Help? The Growth of Drugs Consumption Among Various Youth Groups: Strategies of Social Reaction in the Context Of Regional Social Change. Headed Elena L. Omelchenko (Ulyanovsk)

**13. Dynamics of Non-Adaptive Transformations of Economic Behavior and Social Value Attitudes in Provincial Russia.** Headed by Yuri M. Plyusnin (Novosibirsk)

**14. Structural Change, Workers' Adaptation, and Balance in the Regional Labor Markets.** Headed by Klara Z. Sabiryanova (Ekaterinburg)

**15. Social and Labor Relations in Russian Small Entrepreneurship, and Probable Ways of State Policy.** Headed by Aleskandr Yu. Chepurenko (Moscow)

**Pilot projects supported within the Second grants competition** *Social Policy on the Eve of the XXI Century* (1999)

**1. Social Support of the Middle Class.** Headed by Elena M. Avraamova (Moscow)

2. Family Policy in the Russian Crisis Environment. Headed by Tatyana A. Gurko (Moscow)

**3. Reform of the System of Social Expenses for Secondary Schools under the Crisis of Inter-Budget Relations.** Headed by Tatyana P. Kosmarskaya (Moscow)

4. Economic Activity of the Population and Social Standards of Consumption in the Period of Economic Reforms. Headed by Tatyana V. Morozova (Petrozavodsk)

5. Economic Behavior of the Russian Rural Population: 1991–1999.

Headed by Valery V. Patsiorkovsky (Moscow)

6. Formation of the System of Social Provision and Social Guarantees at Russian Enterprises under the Economic Crisis. Headed by Elena B. Plotnikova (Perm)

7. Meeting the Basic Needs of Urban Population in Medical Services: An Evaluation of the Effectivity of State Guarantees System in Public Health. Headed by Nina L. Rusinova (St.-Petersburg)

8. Development of Principles and Methods of Social Partnership as a Technology of Managing Social Policy at the Municipal Level. Headed by Tatyana D. Chiganova (Krasnoyarsk)



Projects supported within the Third grants competition

#### Social Policy: Challenges of the XXI Century (2001)

1. A Study of the Adaptability of Teen-Aged Mothers in the Modern Environment (The Case of the Altai Territory). Headed by Ekaterina A. Abramova (Barnaul)

2. Development of Educational Policy at the Regional Level (The Case of the Moscow Region). Headed by Mark L. Arganovich (Moscow)

3. Start-Up Small Enterprises in the Russian Regions After the 1998 Crisis: Employment, Labor Relations, and Interaction with Local Labor Markets. Headed by Evgeny M. Bukhvald (Moscow)

4. Regional Labor Market: The Role of the Federal Employment Agency. Headed by Irina A. Denisova (Moscow, Voronezh)

5. Illegal Labor Practices and Social Transformations in Russia. Headed by Tatyana I. Zaslavskaya (Moscow)

6. The Elderly Person in the Rural Area: Family Ties and Inter-Generational Transfers. Headed by Elena I. Ivanova (Moscow)

7. Professional Education and Re-Training under the Structural Reorganization of the Russian Economy: The Role of the State Employment Agency. Headed by Veronika I. Kabalina (Moscow)

8. The Role of Grass-Root Social Organizations of the Aborigines of the North, Siberia and the Far East in the Social Policy of the Russian Federation. Headed by Aleksandr N. Kalabanov (Moscow)

**9.** Differentiation of the Population of St. Petersburg. Headed by Nikolay R. Kornev (St.-Petersburg)

10. The System of Social Protection: A Social Mechanism of Influence on the Adaptation of the Elderly and Senile (In the Context of the Formation of Social Attitudes to the Older Generation). Headed by Svetlana G. Maksimova (Barnaul)

**11. Model of Social Partnership as a Factor of Mutual Stability Between Rural Social Institutions and** 

Households in the Emerging Market. Headed by Galina V. Manzanova (Ulan-Ude)

**12.** Social Worker as a Subject of Social Policy (The Case of the Republic of Tatarstan). Headed by Marina Yu. Nesmelova (Kazan)

13. State Administration, Civil Initiative, or Commercial Enterprise? Ways and Mechanisms of the Integration of New Anti-Drugs Practices in the Regional Social Policy. Headed by Elena L. Omelchenko (Ulyanovsk)

14. Professional Training in Modern Russia: Social Determinants of the Inequality in Access, Motivation, and Demand. Headed by Yana M. Roschina (Moscow)

15. Migration Mobility of the Economically Active Population of the Russian Regions in the Context of Emerging New Life Strategies. Headed by Sergey V. Ryazantsev (Stavropol)

16. Families with Drug-Addicted Children: Elements of the Critical Situation, Probabilities of a Positive Result. Factors of the Penetrability of the Modern Russian Family to Drugs. Headed by Galina I. Saganenko (St.-Petersburg)

**17. Regional Labor Force: Education, Professional Training, Qualification. Problems of Regulation.** Headed by Tatyana Yu. Stuken (Omsk)

**18. Causes and Scale of Urban Poverty and Targeted Social Support for the Poorest.** Headed by Mayrash S. Toksanbaeva (Moscow)

**19. Army and City: Economic Behavior and Adaptability of St. Petersburg Population Involved in the Defense Industry.** Headed by Igor I. Travin (St. Petersburg)

20. Social Tension in Closed Administrative Territorial Establishments as a Necessary Condition for Social Protection of the Population under the Reform of the Armed Forces. Headed by Viktor A .Trefilov (Perm)

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In 2002, the grants program was concentrated on the completion of the Third competition *Social Policy: Challenges of the XXI Century* and starting the Fourth one.

#### The Third Grants Competition Social Policy: Challenges of the XXI Century

Support: Duration:

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Ford Foundation grant # 1010-0462 February 1, 2001 – January 31, 2002



In 2002, results of the Third grants competition were summed up, projects were discussed and, some of them, prepared for publication.

There is a tradition to finish each competition with an open presentation of grantees' projects. The audience of such conferences of extremely varied and includes – besides Academic Board members and earlier competitions' grantees – represen-

tatives of the Moscow and regional academic communities and social organizations, state officials, politicians, and other agents of social and political processes.

The final conference of the Third competition grantees was held on January 24-25, 2002, at the Radisson-Slavyanskaya Hotel. Abstracts of participants'

presentations are published at the IISP site:

http://socpol.ru/grantprog/reports.shtml

The first part of the conference was devoted mainly to traditional social policy issues, such as various aspects of labor market activity, the effectiveness of employment agencies, income of the population, and the poverty zone. The section on education, including professional training, and education policy evoked a most lively debate.



The further discussion was concerned with questions that due to their specificity or marginality are not (and never will be) central to social policy agenda, touching also migration issues and various aspects of the adaptation and welfare of the elderly. Among those are projects focusing on the adaptation of military personnel, the phenomenon of teen-aged mothers, etc.

The IISP Academic Board gave a high evaluation to the conference and the competition in general. A considerable number of projects within the Third competition were implemented at a high methodological and profes-sional level. To list some of them:

#### > Denisova, I.A. Regional Labor Market: An Empirical Study of Registered Unemployment

"We studied the influence of some active employment programs on the duration of the unemployment period. The results testify to a correlation between such programs and a longer period of remaining in this status. The reasons why those looking for a job prefer not to register with the state employment agencies, include 'first of all, the poor attractiveness of the vacancies offered by these agencies, and the low quality of the information about the demand for labor that these agencies provide".





#### ▶ Ivanova, E.I. Elderly People in Rural Areas: Family Relations and Inter-Generational Transfers

"... only about a half of the respondents count on the assistance from their nearest relatives. The rest either foster altruistic attitudes of providing support to their children and grand-children and hope to get help from them only in the case of emergency, or base the relationships on motives specific for each respondent. Nevertheless, ... inter-generational support plays a key role for the re-distribution of financial and material resources in the modern rural family and the life of elderly people".

#### Roschina, Ya.M. Higher Education In Russia: Social Determinants of the Inequality in Access, Motivation, and Demand

"The main conclusion we can draw is that households spend quite a lot to provide that their children get higher education, and only a minor part of these expenses takes the form of formal payments for studying at a higher educational institution. This conclusion allows to suggest an intensification of measures aimed at a 'transfer' of shadow flows of such resources into official channels, as this would increase the financing of higher education and improve its quality".

#### Ryazantsev, S.V. Migration Mobility of the Economically Active Population of the Russian Regions in the Context of Emerging New Life Strategies

"Various forms of labor migration... replenish the budgets of different levels, create new work places, provide a considerable part of the population of the Russian regions with affordable goods. Many layers of the population are involved in labor migration. ... Gradually, it has become a real, effective, and sometimes the only possible way to improve the quality of life for a certain group of the population".

#### > Toksanbaeva, M.S. Causes and Scale of Urban Poverty in Russia and Targeted Support for the Poorest

In a small town, "...targeted support for the poor loses its meaning, as about a half of the population becomes the target... And the task of social policy is, first of all, to reanimate production, to expand investments to the regions with stagnant poverty – only in this case targeted assistance to the poor would be effective. Whereas in large cities, traditionally disadvantaged groups are at most risk".

#### > Shabanova M.A. Illegal Labor Practices and Social Transformations in Russia

"The authors state the organic connection and inter-dependence between illegal labor practices and illegal practices in the spheres of economic, power, and political relations. This brings to the conclusion that an integral socio-economic policy is needed that would seek to restitute the status of the law and oust all kinds of illegal social practices, and this should happen through economic measures, rather than by force.



More than 80 people took part in the conference.

Full texts of the grantees' presentations were submitted to the open access University Information System 'Russia' (headed by Cand. Sc. Tatyana N. Yudina): http://www.cir.ru.

A short review of the conference was published in the electronic journal *Economic Sociology* (Vol. 3, No. 2, 2002). Previously, summaries of some projects from this competition had been published in this journal as well (e.g. Vol. 2, No. 3, 5, 2001): http://www.ecsoc.msses.ru.

The Academic Board selected the best texts to be published the collection of IISP grantees papers. This publication is aimed at the dissemination of grantees' work and the standards of projects supported by the IISP. The IISP Grantees' Paper Series has been set up to serve this goal. For more detail, see section on the Publication Program.

#### Fourth Grants Competition Social Policy: Challenges of the XXI Century

independent institute for SOCIAL POLICY

Support:

Duration:

Ford Foundation grant #1010-0462-1 February 1, 2002 – July 31, 2003

A project's long operation inevitably makes its organizers to think of new ways to increase its effectiveness. For the grants competition, such questions included enlarging the geographical representation of grantees, involving new grantees, improving the quality of project proposals and searching for new priorities.

Within the Fourth competition, the traditional research directions were redefined, new priorities were added reflecting the change in the social and economic situation in Russia (the problems accompanying the restructuring of industrial enterprises, the significance of demographic processes, the inevitable opening up of the Russian economy and its gradual entering the global economy, etc.):

- economic behavior and adaptability of different social groups in the changing environment;
- operation of the labor market and employment policy under economic growth;
- reform of the system of social protection and social sphere (education, medical care, housing, culture, etc.): social and economic implications and effects;
- social aspects of the restructuring of industrial enterprises;
- social policy in the context of demographic processes;
- social consequences of Russia's integration into the world economy.

For a number of reasons (including the interdisciplinary and often exploratory character of the projects), social policy research cannot be judged by the same high and formal requirements that have been formed to evaluate the quality of, for instance, economic policy research. Hence, the IISP Academic Board set out clear criteria to assess the project proposals submitted. It was also stated in the terms of the competition that a priority would be given to projects which use most up-to-date methods of data collection and analysis, are based on primary empirical information, and have a practical value.

It has been decided that to increase to quality of project proposals, the Director of the Program would, up to the deadline of projects proposals' submission, consult the participants on how a proposal should be composed.

The new competition was announced on November 2001. To attract scholars, especially from the regions, an advertisement was made in the newspaper *Poisk*, the electronic journal *Economic Sociology*, and was disseminated through the Agency of Social Information system. Besides, information about the competition and application forms were sent to all the grantees of the previous competitions and other IISP partners.

The deadline for project proposals was due on January 31, 2002. 169 proposals were submitted. The regional share was surprisingly high, whereas there were only 11,8% proposals from Moscow, and 12,4% from St. Petersburg.

Traditionally, the concluding event of the competition is a seminar for the finalists at which the participants present their projects and discuss projects of their colleagues. Such a seminar was held on April 26-27, 2002; 26 projects were discussed.

The final decision was made on May 18, 2002. Nineteen projects were selected, i.e. 63 grantees in total (with about three participants per project): 42 female, 21 male; 5 grantees with a Dr.Sc. degree and 31 grantees with a Cand.Sc. degree; the average age of grantees is 41.



According to the competition terms, the grant's period cannot be longer than one year; and as most projects require the collection of empirical data, they cannot be shorter than 8-10 months. The shortest project among those supported within the Fourth competition is 6-month long, the longest - 12-month long. The average grant amount is 18300, the maximal amount is 29994, the minimal amount is 8000.

Grantees represent academic and teaching institutions of Barnaul, Biysk, Kazan, Moscow, Novosibirsk, Rostov-na-Donu, St.-Petersburg, Stavropol, Syktyvkar, Khabarovsk. There are five research groups from Moscow, and three groups from St.-Petersburg. The rest (eleven research groups) come from the regions.

It should be noted that despite the persisting prevalence of projects dealing with such traditional for social policy issues as labor market, employment, and income, new topics have appeared within this competition that are focused on phenomena of an increasing significance: health (and reproductive health) problems, family, and medical care.

Grant agreements were signed in May-June 2002. The starting date of the projects was June 1, 2002. In September-October 2002, the grantees submitted interim reports on their projects' progress.



The final conference of the Fourth grants competition grantees was held on April 22-23, 2003.

#### Projects supported within the Fourth grants competition Social Policy: Challenges of the XXI Century (2001)

- 1. Child Homelessness in the Khabarovsk Territory: The Condition and the Problem. Headed by Nikolay M. Baykov (Khabarovsk)
- 2. The Role of Medical Insurance Organizations for Improvement of the Quality of Health Services, and The Increase of Equal Accessibility of Public-Health Services in the Period of Transition to Medical Social Insurance (The Case of St.-Petersburg).

Headed by Igor N. Baranov (St.-Petersburg)

- **3.** Adaptation of the Population in Forest Settlements to the New Economic Conditions. Headed by Yuri Sh. Blam (Novosibirsk)
- 4. Risk of Inter-Generational Conflict in Modern Russia: Family, Society, State. Headed by Elena I. Ivanova (Moscow)
- 5. Formation of Unemployment Expectations and Their Influence on Economic Behavior of the Population. Headed by Dilyara Kh. Ibragimova (Moscow)
- 6. A Complex Evaluation of Social Sentiments of the Russian Population. Headed by Marina D. Krasilnikova (Moscow)
- 7. Wages in the Local Labor Market. Headed by Elena V. Kondratieva (Novosibirsk)

	1			
ATA A	8.	Strategies of Job Search in the Russian Labor Market and the Role of the State Employment Agency. Headed by Vladimir D. Matveenko (StPetersburg)		
lent institute for AL POLICY	9.	Methodology of Developing an Effective Employment Policy (The Case of Small Cities). Headed by Larisa G. Milyaeva (Biysk)		
	10.	Social Policy in Strengthening Reproductive Health of Under Age Girls in the Republic of Tatarstan. Headed by Laysan M. Mukharyamova (Kazan)		
	11.	Modeling the Behavior of the Unemployed in the Registered Market Segment. Headed by Lyudmila I. Nivorozhkina (Rostov-na-Donu)		
	12.	Economic Adaptation Strategies of the 'Lower Strata' of a Large City in the Period of Transformation (The Case of Traders at StPetersburg Flee Markets). Headed by Oleg V. Pachenkov (StPetersburg)		
	13.	New Forms of Employment of Regional Population as a Form of Adaptation to Modern Social and Economic Conditions (A Case Study of Spot Trade and Service: Trends and Development Prospects, Position of the State). Headed by Sergey V. Ryazantsev (Stavropol)		
	14.	Mechanisms of Wage Formation at Russian Industrial Enterprises. Headed by Viktor G. Starodubrovsky (Moscow)		
	15.	Development of Credit System in Russia: An Analysis of Demands and Preferences of the Population. Headed by Denis O. Strebkov (Moscow)		
	16.	Economic Behavior and Social Exclusions in the Rural Labor Market. Headed by Alie M. Sergienko (Barnaul)		
	17.	Health and Working Hours: Russian Reality of the 1990s. Headed by Vera S.Tapilina (Novosibirsk)		
	18.	Impact of Local Labor Market on the Formation of Demand for Labor in the Period of Economic Growth. Headed by Ruvim M. Shakhnovich (Novosibirsk)		
	19.	Social Assistance to the Official Poor During the Period of Social Transformation: An Institution of Dependence or a Channel of Upward Mobility? Headed by Svetlana S. Yaroshenko (Syktyvkar)		
	Grants Competition Social Policy: Secondary Socio-Economic Analysis			
	In 2002, the IISP grant-making activity was extended, and a new competition was launched.			
	meth Analy	To attract scholars' attention to collections of the Social Data Archive and enhance the development of the methods of secondary data analysis, the small grants competition <i>Social Policy: Secondary Socio–Economic Analysis</i> was announced (November 15, 2002). Most interesting proposals to prepare an analytical paper on the basis of secondary analysis of the Social Archive data were selected.		
	petiti	competition was organized by the Grants and Archive Programs' staff. The information about the com- ion was disseminated through the Agency of Social Information, Intellectual Information Resources, and partners' websites.		
INDEPENDENT INSTITUTE FOR SOCIAL DOLLEY (USD):		deadline for applications was due on December 20, 2002. 37 proposals were submitted. They were wed in January 2003, and 5 proposals were selected.		



The project ended on May 15, 2003. Grantees would prepare analytical papers best of which could be published in the IISP electronic journal *Social Policy in Russia* (see section on the Publication Program).

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#### Projects supported within the First grants competition

#### Social Policy: Secondary Socio-Economic Analysis

- 1. Determinants of Time Budget Distribution by Residents of Russian Rural Areas: An Economic Analysis. Lukyanova, Anna L. (Ulyanovsk)
- 2. The Role of Secondary Employment in Successful Adaptation Strategies of the Russian Population. Popova, Irina P., and Natalia N. Sedova (Moscow)
- 3. Workers' Social Resources and Attitude to Labor. Bessokirnaya, Galina P., and Aleksandr L. Temnitski (Balashikha, Moscow region)
- 4. Informal Employment as A Primary and Secondary Job: Scale, Composition of Those Employed, Specificity. Varshavskaya, Elena Ya., and Inna V. Donova (Kemerovo)
- 5. Human Capital as a Factor of Wage Differentiation: Subjective and Objective Aspects. Stuken, Tatyana Yu., and Tatyana A. Babenko (Omsk)



# **SOCIAL DATA ARCHIVE**

Academic Supervisor of the Program and Chair of the Archive Council:

Director of the Program: (before March 2003 – Coordinator of the Program) Cand.Sc. Lyudmila A. Khakhulina, VCIOM Deputy Director

Cand.Sc. Larisa B. Kosova

Programmer:

Aleksei A. Pigarev

Support: Ford Foundation grant # 1020-0625 (April 1, 2002 - March 31, 2005)

The Program became an IISP subdivision in April 2002. Before that (from September 2000 to December 2001) the pilot project of the archive was implemented within the Russian Center for Public Opinion and Market Research (VCIOM).

#### **History of the Program**

In September 2000, the Russian Center for Public Opinion and Market Research, with support from the Ford Foundation, launched a project aimed at the creation of a national archive of sociological data. The need for such an open access archive appeared long ago: this information is necessary for experienced scholars and students, for mass-media and research organizations. A democratic society is impossible without firsthand, reliable information about most burning issues of social life, as it would allow the scholar to understand the important process of social transformation better and explain it to the public.

Leading research organizations joined the project: the Institute of Sociology RAS, the 'Public Opinion' Foundation, the Institute for Complex Sociological Research (the former Russian Independent Institute for Social and National Problems), the Russian Public Opinion and Market Research (ROMIR), the Institute of Economics and Industrial Engineering of the Siberian Branch of the Russian Academy of Sciences. More than 60 surveys from the six leading sociological institutions have been collected. The Archive opens its collections for academic research to non-for-profit organizations, research collectives, and individual researchers free of charge.

The Archive is governed by the Archive Council.

Chair: Khakhulina, Lyudmila A., Cand.Sc.	Deputy Director, VCIOM
Zaslavskaya, Tatyana I., academician, Dr.Sc.	Professor, ANE under the RF Government; President, VCIOM
Kosals, Leonid Ya., Dr.Sc.	Leading Research Fellow, Institute for Socio-Economic Studies of Population
Kosova, Larisa B., Cand. Sc.	Director of the Archive Program, IISP
Kryshtanovsky, Aleksandr O., Cand.S.	Professor, Dean of the Sociology Department, State University – Higher School of Economics
Maleva, Tatyana M., Cand.Sc.	Director, IISP
Radaev, Vadim V., Dr.Sc.	First Vice-Rector, State University – Higher School of Economics
Rostegaeva, Nina I., Cand.Sc.	Institute of Sociology, RAS
Tikhonova, Natalia Ye., Dr.Sc.	Deputy Director, Institute for Complex Social Research
Shishkin, Sergei V., Dr.Sc.	Research Director, IISP



#### **Current Activities of the Social Data Archive**

#### 1. Working with customers and informing the academic community on the Social Data Archive



At the Methodological Seminar: How the Archive is Organized?

This is a priority direction for the Archive activities. At the first stage, when the project was implemented within the VCIOM, a large collection was created; there was no task then to disseminate the information and attract customers. However, the dissemination of information is an important task of every archive. Therefore, within the IISP, the Archive Program has sought (1) to inform the academic community, the faculty of the social sciences departments, graduate and postgraduate students on the Archive; and (2) to organize the communication of Archive data to the customers.



Learning practical skills

1.1. In November 2002, a methodological seminar was held to inform the public about the Archive materials and show the main principles of working with the Archive data. There were 42 participants at the seminar. See a review of the seminar at the IISP website: http://socpol.ru/archives/archive foto.shtml

1.2. In November 2002, in partnership with the Grants Program, a small grants competition *Social Policy: Secondary Socio–Economic Analysis* was announced. 37 proposals were submitted, and 5 grants were made (see section on the Grants Program for more detail).

The competition has played an important role in attracting attention to the Social Data Archive. During the competition period, the website attendance increased about 30 per cent, and the share of requests for the Archive data needed for project proposals made up to 18,5% of the total number of requests to the Archive.

1.3. In February 2003, the first issue of the Social Data Archive Information Bulletin *Sophist* was published (see also section on the Publication Program). The bulletin consists of four parts and has permanent sections: Social Data Archive News; Analysis of Archive Materials; Life of Foreign Archives; IASSIST Information. It also comments on important current events.

1.4. To advance sociological education, data of the VCIOM Monitoring Survey of Economic and Social Changes were passed to the Novosibirsk State University. Students of the Sociology and Political Science Departments of the State University – Higher School of Economics were proposed to write a course paper on the basis of Archive data (24 papers were written). We pay a special attention to this direction, because learning the skills of secondary analysis when a student forms the future demand for the information stored in sociological archives.



L. Khakhulina

### 2. Enlarging Archive Collections



In 2002-2003, the Archive continued to receive data from its "old" depositors: six new surveys from the Institute of Sociology RAS, six new VCIOM monitoring surveys, two waves of the ISSP international survey.

Besides, the range of depositors whose work can be useful for the academic community has been extended. First of all, we addressed grantees of the *Social Policy: Challenges of the XXI Century* program, other charitable foundations' programs and small research groups. In 2002, data of the research on poverty (headed by M. Mozhina) conducted within the First competition *Social Policy: Challenges of the XXI Century* was added to the Archive. Now, the data are being standardized, and afterwards it would be available to the customers.

### 3. Collaboration with Foreign Archives and International Organizations

To work more effectively, new archives of the European Community countries have established a network. Although Russia is not a member of the EC, the Social Data Archive has been offered the status of an associated member in the network. In September 2002, a seminar was held in Bucharest, at which the main principles of collaboration and catalog standards were discussed. A proposal is being prepared to the EC bodies to ask for financial support for the project.

Since 2001, the Social Data Archive is a member of the International Association for Social Science Information Service and Technology (IASSIST). In June 2002, the Archive staff presented promotional material at the IASSIST Annual conference. This year, an oral presentation would be made at the Annual conference.

#### 4. Collaboration with the University Information System 'Russia'

There are two directions of collaboration with the University Information System 'Russia'. First, the Social Data Archive prepares frequences of the surveys' data and submits them to the UIS 'Russia'; the work will be finished in 2003. This would increase the number of people having access to the Archive data. Second, the questionnaires stored in the Archive are being automatically indexed to make them searchable through the UIS rubricator.

\* \*

Work with customers and informing the community on the Archive remain a priority activity. We plan to involve at least two more universities to use the Archive data in teaching. The annual methodological seminar would become inter-regional. The publication of the *Sophist* Bulletin will be continued.

By the IASSIST Annual conference in May 2003, it is planned to translate the first issue of the bulletin into English and distribute its electronic version among the IASSIST members. It also would be sent to all foreign archives participating in international archive networks.

Current depositors are expected to submit over 30 surveys to the Archive soon. Moreover, the results of the research on middle classes conducted by the Moscow Carnegie Center would be added to the Archive. Much attention would be paid to the modernization of methodological tools and learning the international standards of archiving.



# **PUBLICATION PROGRAM**

Director:

Support:

Cand.Sc. Oksana V. Sinyavskaya, IISP Deputy Director

Ford Foundation grant # 1010-0462 (starting September 1, 2002) and publication funds within other IISP grants and contracts

The Program operates since June 2002.

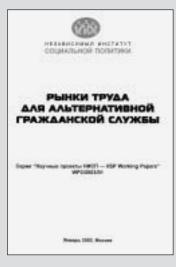
The publication process is governed by the Editorial Board, which has permanent (IISP Director, Director of the Publication Program, IISP Research Directors) and invited (Directors of the Grants and Archive Program, IISP Research Fellows) members. The Editorial Board approves the papers published in the IISP Working Papers Series, and decides on the degree of preparedness of IISP books and collections of papers after corrections to them, based on a discussion or review, have been made.

# **IISP** publications

**Free Medical Care: Reality and Prospects.** IISP Working Paper Series. WP1/2002/07 / By S.Shishkin (project head), T. Bogatova, E. Potapchik, et al. Independent Institute for Social Policy. Moscow: Probel-2000, 2002. 216 p. 500 copies

The publication generalizes on possible outcomes of three strategies of the financial provision of state guarantees to public health services: (1) the growth of state financing of public health with a minor change its organization; (2) restructuring of the system of public health; (3) legalization of informal payments for medical services. A special attention is paid to the change in the system of informal payments for medical services. Data on the extent to which informal payments are spread, what their causes, forms, and ways of regulation are, obtained from the interviews with medical personnel is provided.





Labor Markets for Alternative Civilian Service. IISP Working Papers' Series. WP2/2003/01 / By T. Maleva (project head), L. Ovtcharova, et al. Independent Institute for Social Policy. Moscow: SIGNAL, 2003. 110 p. 300 copies.

The publication is a result of the first analytical research devoted to labor and economic problems connected with the introduction of alternative civilian service (ACS) in Russia. The paper analyzes the balance between the demand and supply in the ACS labor market. The evaluations are based on sociological, economic and statistical methods.

Accessibility of Higher Education. IISP Working Papers Series. WP3/2003/01 / Ed. by S. Shishkin. Independent Institute for Social Policy. M.: SIGNAL, 2003. 173 p. 500 copies

The collection of papers includes articles devoted to the differentiation of various groups' access to higher education, both when entering universities and during the period of studies. Academic research achievements in this area are discussed, and perspective research tasks are identified. Results of recent Russian studies are presented aimed at discovering the dependence of differences in the accessibility of higher education on economic, socio-cultural, socio-psychological, and other factors.





**Informal Payments for Medical Services.** Scientific Reports: Independent Economic Analysis Series. **#** 142 / By S. Shishkin (editor), T. Bogatova, E. Potapchik, V. Chernets, A. Chirikova, L. Shilova. Moscow Public Science Foundation. Moscow: Transpechat, 2003. 160 p. 1000 copies

On the basis of data from interviews with medical personnel in two Russian regions, the extent to which informal payments in different kinds of medical institutions and departments are spread has been analyzed. It is argued that informal payments is a forced way of adaptation of the medical staff and their patients to the transition period. Rules of informal payments were described, and various models of such payments were built. On this basis, an evaluation is made of the possible outcomes of the legalization of informal payments for medical services.





**Social Policy: Challenges of the XXI Century. Vol. 1.** GP1/2003/04/ Independent Institute for Social Policy. Moscow: Signal, 2003. 166 p.

The IISP Grantees' Working Papers Series presents the results of projects conducted with grant support from the *Social Policy: Challenges of the XXI Century* program. The series objective is to provide a wide access to the best research in social policy conducted within IISP grants competitions by scholars from various scientific schools and from different regions.

# **Sophist. Information Bulletin of the Social Data Archive.** 2003, No. 1 (a periodic edition). 500 copies

The Bulletin consists of four permanent sections: News from the Social Data Archive; Analysis of Archive Materials; Life of Foreign Archives; IASSIST Column; and provides occasional comments on important current events. The first number of the bulletin contains general information about the Archive and its collections; an analysis of Archive materials (based on the research 'Modern Russian Society, The Transition Period' by the 'SocioExpress' Center at the Institute of Sociology, RAS, and on VCIOM express surveys); and a photo-gallery from the first methodological workshop of the Archive.





#### Forthcoming

- 1. Population's Payments for Medical Services: Formal and Informal Rules. A collective monograph. Ed. by S. Shishkin. 1000 copies. Expected publication time: Fall 2003.
- 2. Social Consequences of Russia's Joining the WTO. IISP Working Paper Series / Ed. by L. Ovtcharova. 500 copies. Expected publication time: Fall 2003.
- **3. Social Policy: Challenges of the XXI Century. Vol. 2.** IISP Grantees' Working Papers Series. GP2/2003/10. 500 copies. (Best papers from the Fourth grants competition) / Ed. by O. Sinyavskaya. Expected publication time: Fall 2003.
- 4. Myths of Benefits and Poverty. A collective monograph / Ed. by L. Ovtcharova. Expected publication time: Fall 2003.
- Accessibility of Higher Education. IISP Working Papers Series / Ed. by S. Shishkin. 500 copies. Expected publication time: end of 2003.
- 6. The Disabled People in Russia. Vol. 2. A collective monograph / Ed. by T. Maleva. 500 copies. Expected publication time: beginning of 2004.
- 7. Sophist. Social Data Archive Information Bulletin. 2003, No. 2 / Ed. by L. Kosova. Summer Fall 2003.

# Social Policy in Russia: Quarterly Electronic Journal

Executive Editor - Cand.Sc. Oksana V. Sinyavskaya

The first issue is supported by the Ford Foundation grant # 1020-1604

In 2002, the conception of the journal was developed. The first issue is expected to be published in September 2003

Preparation of the electronic journal Social Policy in Russia is one of priority directions of IISP publication activities for 2002-2003.

The aggravation of social problems that accompany the process of transformation in the Russian society has formed a social demand for public, political, and academic analysis of the boundaries, responsibility, mechanisms, and results of social policy. Developing a new paradigm of social policy that would be based on mutual shared responsibility of all its agents (the state, non-governmental organizations, business, and citizens) for the results of social development, has been put on the agenda. Thus, the primary goal of the new social policy is to establish a dialog between the experts and the authorities, the experts and the NGOs working in the sphere of practical implementation social policy — a dialog that would foster new rules of play and help set the areas of responsibility for each agent. The journal on social policy would address this goal and enhance the IISP mission consisting in support and advancement of new ideas and directions in social policy.

Hence, **the objective of the project** is to organize and publish a journal on social policy in Russia, placing a special emphasis on its applied aspects.

The IISP is particularly suited to take on this task, as all its activities are aimed at the development of independent professional analysis of social policy.

#### **Conception of the Journal**

The journal is addressed to (a) researchers studying the sphere of social policy; (b) federal and regional politicians, representatives of various branches of power involved in social policy issues; (c) non-for-profit organizations working in this area; (d) journalists interested in social problems.

We hope to make a journal on social policy for professionals, that would become a platform for professional discussion on various social policy issues and a source of professional information for journalists.

The journal would be interdisciplinary (employing economic, sociological, legal, and other approaches to the problems) and independent from state departments and commercial structures; it would cover a wide range of subjects (assuming, those related to social policy) and combine articles prepared on the results of first-rate professional research and just concise overviews and comments (on the legislation, or examples of successful experience of the implementation of social programs, etc.). Thus, the journal would address the following goals:

- informational: to present the results of new projects in social policy, inform on changes in the legislation, experience of successful implementation of social programs, etc.
- educational: to publish articles by well-known Russian authors, translations, professional reviews;
- > methodological: to discuss the contents and problems of social policy;
- those of community building: to publish articles of regional scholars, interviews with public agents, members of non-for-profit organizations, etc.

The journal would be published on a quarterly basis. Taking into account the inertia of social processes, it would hardly make sense to publish it more often. Hence, it is expected to publish the first issue in fall, and the second one - in winter 2003. Simultaneously, funds would be searched to support the further publication of the journal.



SOCIAL POLICY

# **EVENTS CALENDAR**

# **Milestones**

January 24, 2002: The Independent Institute of Social Policy presentation reception



Russian scholars, representatives of Russian corporations and businesses, foreign researchers of social and economic problems, representatives of the state authorities responsible for the implementation of social policy, were invited to the IISP presentation reception. Over 150 guests came to the reception. Addresses were made by T. Maleva (IISP Director), T. Zaslavskaya (Chair of the Board of Trustees), L.Khakhulina (Chair of the Academic Board).

# January 24-25, 2002: IISP Conference Social Policy: Challenges of the XXI Century (see section on the Grants Program)



# October 17, 2002: IISP Conference Social Policy: Challenges of the XXI Century - Regional Aspects (Barnaul, the Altai Territory)

Support: grant from Royal Netherlands Embassy in Moscow MATRA program (MATRA\KAP 53\02)

Organizer of the conference: E. Shatalova, Director of the Grants Program

Regional Coordinator: E. Abramova, Head of the regional center for social support and protection "Miloserdie" ["Mercy"], deputy of the Barnaul State Duma, grantee of the Third competition *Social Policy: Challenges of the XXI Century*.

This was the first IISP inter-regional conference aimed to foster an exchange of information on urgent social policy issues; to establish a dialog between regional authorities and civil society representatives; to transform the federal approaches to social policy problems taking into account their regional peculiarities; to build a community of agents involved in social policy issues in different regions of Russia to work out common positions and mechanisms of influence on decision-making process of the regional authorities.



The agenda of the conference included the following questions:

- social policy: key problems and current challenges;
- > reforms in education and health care systems: common approaches and regional peculiarities;
- state employment policy and its implementation in the regions;
- elimination of poverty: regional opportunities;
- modern conception of demographic development: a regional aspect;
- the role of NGOs for the implementation of socially important programs in the regions;
- Social Data Archive: ways of using the data for research in the regions.

The conference was attended by representatives of the Administrations, as well as of the academic, public, and journalistic communities of the Altai and Krasnoyarsk Territories, the Republic of Mountain Altai, Novosibirsk, Tomsk, Omsk, Irkutsk, and Kemerovo regions. The IISP was represented by T.Maleva (Director), L.Khakhulina (Chair of the Academic Council), L.Ovtcharova (Research Director), E. Shatalova (Director of the Grants Program). Please find a detailed report on the conference at the IISP website: http://socpol.ru/grantprog/regionconferen1.shtml

#### November 2002 - Workshop Pension Reform in Poland: Any Lessons for Russia?

A presentation was made by Piotr Kurowski, a post-graduate student from Poland. The IISP was represented by Oksana Sinyavskaya, Deputy Director. A discussion





was held to compare the Polish and Russian experience of the pension reform. Such workshops would contribute to a more active involvement of the youth into the anaysis of social processes.



SOCIAL POLICY

# February 20-21, 2003: The First IISP Research Conference Social Policy: Challenges of the XXI Century

The conference became still another evidence of the considerable interest both to social policy issues in modern Russia, and to IISP activities, having attracted more than 150 participants.



#### **Program of the Conference**

#### February 20

9.30 - 10.00	Participants' registration
10.00 - 11.45	Opening up of the confer



Session 1. Social policy as viewed by the power, business, and the civil society



A. Auzan

12.00 - 13.45

Chair: T. Maleva, IISP Director, member of the Academic Board

up of the conference

#### Speakers:

Ye. Gontmakher, Office of the Government of the Russian Federation, Head of the Department of Social Development

A. Aganbegyan, Academician of the Russian Academy of Sciences, ANE under the RF Government, Chair of the Department of Economic Theory and Policy

A. Auzan, President of the Institute of the 'Public Contract' National Project

I. Yasina, Director of the Project Regional Fund 'Open Russia'

#### Discussion

# Session 2. Problems of the social sphere reform: the case of medical care

Chair: L. Khakhulina, VCIOM Deputy Director, Chair of the IISP Academic Council

#### Speakers:

- J. Shapiro (Professor, New Economic School) Economics of Public Health and Transition to the Market
- S. Shishkin (IISP Research Director) Formal and Informal Rules of Payment for Medical Care

V. Starodubov (Director, Research Institute for Organization and Informatization of Public Health) - Urgent Issues of Medical Care Reform

V. Gurdus (General Director, ROSNO-MS) – Problems of the Combination of Mandate and Voluntary Medical Insurance

I. Sheyman (Director of the Health Care Finance and Management Reform Foundation "Zdravconsult") -Problems of the Development of Medical Insurance System in Russia



PLANS 20

# February 21

# INDEPENDENT INSTITUTE FOR SOCIAL POLICY AND MOSCOW CARNEGIE CENTER



10.00 - 12.00

#### Session 5. Middle Classes in Modern Russia

Chair: T. Zaslavskaya (Academician of the Russian Academy of Sciences, ANE under the RF Government, VCIOM President)

#### **Presentation of the project Economic and Social Strategies of the Middle Class by the Moscow Carnegie Center** Speakers:

T. Maleva (IISP Director, Scientific Advisor of the project), L. Ovtcharova (IISP Research Director), E. Avraamova (Head of the Laboratory for Economic Activity of the Population, Institute for Socio-Economic Studies of Population, RAS), V. Radaev (First Vice-Rector, State University – Higher School of Economics), Ya. Roschina (Senior Lecturer, Chair for Economic Sociology, State University – Higher School of Economics) S. Surkov (Senior Research Fellow, the IISP)

N. Tikhonova (Deputy Director for Research, Institute of Complex Social Research, RAS)

Discussion

#### 12.15 - 14.15 Session 6. Middles Classes in Modern Russia (continued)



N. Tikhonova



M. Urnov (Chair, Foundation of Analytical Programs "Expertise")

M. Urnov

Discussion





L. Khakhulina (VCIOM Deputy Director)

Concluding remarks - T. Zaslavskaya

# Full List of IISP Events: 2002 - 2003 (up to May)

	24. 01. 2002	The Independent Institute for Social Policy (IISP) presentation reception
	24-25. 01. 2002	IISP Conference Social Policy: Challenges of the XXI Century, with IISP grantees
	29. 01. 2002	Seminar Analysis of the Accessibility of Higher Education of Russian Regional Youth. Presentation by E. Omelchenko (Research and Scientific Center 'Region')
	12.02.2002	Seminar Higher Education: Social Determinants of the Inequality in Access. Presentation by Ya. Roschina (State University – Higher School of Economics)
	12. 03. 2002	Seminar State Support for the Socially Disadvantaged Groups in Access to Higher Education. Presentation by T. Petrova (Ministry of Education of the Russian Federation)
	19. 03. 2002	Seminar State Nominal Financial Liabilities and the Accessibility of Higher Education. Presentation by T. Klyachko (State University – Higher School of Economics)
	02. 04. 2002	Seminar Higher Educational Institutions' Strategies and the Accessibility of Higher Education. Presentation by T. Klyachko (State University – Higher School of Economics)
	25. 06. 2002	Round-table discussion <i>What are the Impediments to Public Health Reforms in Russia?</i> Organized by the World Bank, Association of for Studies in Public Economies, Independent Institute for Social Policy, Zdravconsult Foundation
	17. 10. 2002	First IISP Inter-Regional Conference Social Policy: Challenges of the XXI Century – Regional Aspect (Barnaul, the Altai Territory)
	31. 10. 2002	<b>Presentation of the first issue in the IISP Working Papers series</b> – <i>Free Medical Care: Reality and Prospects</i>
	04. 11. 2002	Presentation of the book <i>A Review of Employment in Russia: Volume 1 (1991–2000)</i> . Organized by the Moscow Carnegie Center, Bureau of Economic Analysis, Independent Institute for Social Policy, and Center for Market Labor Research of the State University – Higher School of Economics
	22. 11. 2002	Methodological seminar Social Data Archive: Its Contents and User's Basic Skills
	25. 11. 2002	<b>Discussion</b> <i>Pension Reform and Private Pension Funds in Poland: Any Lessons for Russia?</i> <b>Attended by young Russian scholars, graduate and postgraduate students</b>
	23. 01. 2003	Seminar for grantees of the Analysis of the Accessibility of Higher Education program supported by the Ford Foundation
	20-21. 02. 2003	First IISP Annual Conference Social Policy: Challenges of the XXI Century
FOR ISP):	13. 02. 2003	Discussion of the IISP research on the problems of the labor market for alternative civil- ian service (ACS). Participants included representatives of the state bodies responsible for the preparation of legal acts on the ACS implementation, State Duma deputies, and independent experts

PLAN

22-23. 04. 2003 Final conference of the Fourth grants competition Social Policy: Challenges of the XXI Century

- **16. 05. 2003 Second Inter-Regional Scientific and Practical conference** *Social Policy: Challenges of the XXI Century A Regional Aspect* **(Kislovodsk)**
- 27. 05. 2003 Seminar within the Analysis of the Accessibility of Higher Education and Socially Disadvantaged Groups research project. Presentation Economic Factors of Education (School Higher Educational Institutions) by A. Kryshtanovsky (State University Higher School of Economics)

### **Upcoming events**

- September 2003 Conference *Policy Pathways to Health in the Russian Federation* organized by the International Institute for Applied System Analysis, Austria, in partnership with the Institute for Socio-Economic Studies of Population, RAS, and the Independent Institute for Social Policy. The conference is supported by the EC TACIS Program and the Ministry of Science and Technology of Austria
  - Fall 2003 Inter-regional methodological seminar of the Social Data Archive
- Fall–Winter 2003 Workshop series within the Analysis of the Accessibility of Higher Education for Socially Disadvantaged Groups project (continued)



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May 13, 15, 16, 2003	A series of interview to the socio-political TV program Big Money
May 8, 2003	Interview to the Ekho Moskvy broadcasting station on the rich and the poor in Russia: http://www.echo.msk.ru/interview/interview/12129.html
April 18, 2003	Who Lives Happy in Moscow [Komu v Moskve zhit' khorosho] / Interview to the business journal <i>Russian Focus</i> (Special Middle Class project). No. 16, May 12-18, 2003: http://www.russianfocus.ru/n_98/nedelia/1.shtml

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# **OUR PARTNERS**



In 2002, the IISP in partnership with other organizations established the Association of Russian Economic Think Tanks – ARETT.

**ARCADIS BMB Management Consultants** 

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Department for International Development, UK

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Department for Social Development, Office of the RF Government

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Zdravconsult, Health Care Finance and Management Reform Foundation

# **FINANCIAL RESOURCES**



SOCIAL POLICY

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